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16 February 1972

MEMORANDUM FOR: Deputy Director of Security

SUBJECT : LEAA Request for Agency Support --
Where's What

1. At your direction, the writer has explored certain factors in regard to the request of the Law Enforcement Assistance Administration that this Agency publish, at LEAA expense and for LEAA distribution, another edition of the classified version of Where's What. You suggested the writer check into the security aspects and review the matter with the Office of Logistics/Printing Services Division and the Office of the General Counsel.

Dr. Gunn

2. Forwarded as Attachment A is the result of the writer's inquiry of Dr. Edward M. Gunn, consultant to LEAA, concerning his knowledge of the matter at LEAA. It will be noted from Dr. Gunn's comments that the problem faced by LEAA in its contemplated publication of the unclassified version, for which [REDACTED] received an LEAA grant, is the author's failure to obtain releases from the proprietary holders of forms he used in the book. It will be noted that the matter of asking CIA to reprint the classified version was raised with Dr. Gunn [REDACTED] over a month ago, and Dr. Gunn recommended against levying such a request on CIA, stating his reasons for the recommendation.

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Security Factors

3. Security factors were also considered and are commented on at length in Attachment B. In sum, it will be noted that CIA in the past has described the classification "Confidential" used on the book as both the defense classification and not the defense classification. The security factors of both usages of the term "Confidential" are considered in the attachment, with the conclusion that we are damned if we do and damned if we don't. Distribution factors are also considered.

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4. Cost factors were also considered. As Attachment C, the writer has enclosed the cost figures for republication of the book which were obtained for you last April at a time when the matter was also under consideration. You will note that the cost per copy in a 1000 run was given then at \$14.10. The Printing Services Division now advises the cost of printing since that estimate has increased by a minimum of 15%, to a new minimum cost per copy of \$16.22. That Division also indicates that if it is technically necessary to rephotograph and replate, the cost increase could be as much as 50%, or \$21.15 a copy. Two other factors relative to the actual printing should also be considered:

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a. [REDACTED] advises the writer that there was a bit of unpleasantness when the Office of Logistics first learned the book had been published by the Printing Services Division. Because of costs, failure to meet deadlines, etc., the Printing Services Division received criticism for accepting the task. It would obviously be necessary for the Director of Security to discuss the matter with the Director of Logistics to determine if the Office of Logistics would as a matter of policy agree to undertake republication of the book for LEAA purposes.

b. Printing Services Division indicates that it might be necessary to send the book to the Government Printing Office for publication by either it or its classified contractors. Other than the security factors inherent in such a situation, we would be faced with presenting to the GPO for classified printing, a book which they have already refused to print in an unclassified version for LEAA without releases for the forms therein.

Reimbursement Factors

5. Reimbursement factors must also be considered. LEAA has indicated it would be willing to reimburse this Agency for the costs of printing the classified version. The writer questions its ability to do so. Recalling our first year of assistance to LEAA on the technology transfer of the Trace Metal Detection Technique, LEAA at that

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time agreed to reimburse this Agency for travel and per diem costs. They never did so because of their desire to avoid unclassified (i.e. public) reimbursement of the money to CIA, which they viewed as possibly contaminating their image through a public transaction with CIA. Despite the best efforts of the Office of Finance and the Central Cover Staff, it was also impossible to effect a classified transfer of funds to CIA because of LEAA's legal inability to deal in classified contracts and transfers, even

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[REDACTED] The writer suspects that this situation has not improved. (As an example, the last two trips performed by the writer in support of LEAA were handled differently to avoid raising the costs to CIA even further. The writer was issued CIA travel orders and a CIA advance of travel funds prior to each trip; following each trip an accounting was made to LEAA and reimbursement was made to the traveller some 60 to 90 days later, allowing for settlement of the outstanding (and overdue) CIA travel account.)

Past Negotiations

6. The writer has also extracted from [REDACTED]'s files 25X1A9A pertinent correspondence with LEAA regarding the unclassified version of the book. These are included as a group as Attachment D.

Philosophy of Police Support

7. The writer also believes that we must consider our philosophy in regard to support to police organizations in general, and LEAA in particular. As the writer has seen it, we have always been sympathetic and cooperative with police organizations with whom we have a close, continuing working relationship. But, in each instance of support to such organizations we have insisted on [REDACTED] by which we gain assurance that this Agency will never be identified as the source of support. This was expressed well in one of the letters to the U.S. Army Intelligence Center and School on 27 October 1971, in which the Agency declined to declassify the book: "Although the Central Intelligence Agency has always been sympathetic to the work of law enforcement, it is the policy of this Agency not to associate itself with any endeavor even remotely connected with law enforcement." And, more specifically, in our support to LEAA at the express

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25X1C4D desire of the DCI, we have adhered to the same philosophy,
25X1C4D frequently with some technical difficulties. CIA personnel
supporting LEAA efforts have been identified as [REDACTED]
[REDACTED] Written and telephonic responses to police depart-
ment inquiries to LEAA have been answered by [REDACTED]
assuming that same [REDACTED] Earlier, in regard to
both personnel support and the aforementioned reimbursement
matter, LEAA indicated it did not wish to be publicly affiliated
with CIA. CIA has complied with this desire, and in so doing
has adhered to its philosophy. The writer does not believe the
DCI's desire that we support LEAA can be interpreted as abandon-
ing a traditional philosophy designed to protect the Agency.

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The Problem

9. At this point, the writer would take the liberty of exploring the problem itself:

a. CIA has given the author and LEAA authorization to publish an unclassified version of the text, subject to certain deletions for security reasons. The Brookings Institution, under whose sponsorship the text was written, has interposed no objection to such a version.

b. LEAA provides the author with a grant for preparation of the unclassified version, to include coordination with those sources providing privileged information for the classified version under that condition.

c. The Government Printing Office, when requested to publish the unclassified version for LEAA, declines because of the failure to secure releases from the proprietary holders or owners of forms used in the text.

d. LEAA requests CIA reprint the classified version of the book at LEAA expense, for apparently the same type police distribution as was intended for the unclassified version.

10. If the foregoing presentation is without serious flaw, then it would appear the sole reason for CIA being asked to re-publish the classified version is to "bail out" the author, and possibly LEAA, for failing to obtain the requisite releases for forms used in the book. We have not been told what, if any effort, has been made to obtain such releases, or whether the author or LEAA foresees any difficulty in obtaining the requisite releases.


11. After reviewing the foregoing aspects, the attachments and other related materials, the writer sees only one reasonable and secure course for this Agency in regard to the LEAA request.

It is recommended that CIA advise LEAA it will be unable to comply with the request to reprint the classified version of Where's What for LEAA use and distribution.


C/SAOB/SRS

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Attachments

I met w/  today. He will forward a log position paper within the next several days.

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